The County of Chester Office of the Controller Internal Audit Department



Audit Report Office of the Prothonotary

For the year ended December 31, 2008

Valentino F. DiGiorgio, III, Controller

COUNTY OF CHESTER AUDIT OF THE OFFICE OF THE PROTHONOTARY FOR THE YEAR ENDED DECEMBER, 31, 2008

Bryan Walters, Prothonotary Office of the Prothonotary Justice Center 201 W. Market St., Suite 1425 West Chester, PA 19380

AUDIT OF THE OFFICE OF THE PROTHONOTARY

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COUNTY OF CHESTER OFFICE OF THE CONTROLLER

2 N. HIGH STREET, SUITE 540, P.O. BOX 2748, WEST CHESTER, PA 19380-0991 TELEPHONE: (610) 344-6155 FAX: (610) 344-6750

April 21, 2009

Office of the Prothonotary Justice Center 201 W. Market St., Suite 1425 West Chester, Pennsylvania 19380

Internal Audit has audited the accounts of the *Office of the Prothonotary* (*Prothonotary*) as of December 31, 2008, and has compiled the attached Statement of Assets and Liabilities and the related Statements of Cash Receipts, Disbursements, and Cash Balances for the year then ended. It is Internal Audit's responsibility to audit annually the accounts of any office receiving money for use by the Commonwealth of Pennsylvania and to report the results of such audits to the Chester County Commissioners and the Chester County Court of Common Pleas. It is management's responsibility to maintain, update, and reconcile these accounts on a continuous basis.

Our audit was conducted in accordance with generally accepted auditing standards and the Government Auditing Standards issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit in a manner that will provide *reasonable assurance* that the accounts are free of material misstatement and that amounts are properly supported and approved.

As described in Note 1, the accompanying financial statements are prepared on the cash basis of accounting, which is a comprehensive basis of accounting other than generally accepted accounting principles. Accordingly, the statements referred to above are not intended to present the financial position and results of operations of the *Prothonotary* in conformity with generally accepted accounting principles.

In our opinion, the accounts of the *Prothonotary* are stated fairly as of December 31, 2008. Consequently, the corresponding financial statements prepared by Internal Audit present fairly, in all material respects, the assets and liabilities of the *Prothonotary* as of December 31, 2008 and the cash receipts, disbursements, and cash balances for the year then ended.

In accordance with Government Auditing Standards, Internal Audit has also issued a report dated April 21, 2009 on our evaluation of the *Prothonotary's* internal control over financial reporting and on our tests of compliance with certain provisions of laws, regulations, policies and/or procedures. That report is an integral part of an audit performed in accordance with Government Auditing Standards and is to be read in conjunction with this report in considering the results of our audit.

Valentino F. DiGiorgio, III

Controller

OFFICE OF THE PROTHONOTARY

STATEMENT OF ASSETS AND LIABILITIES

DECEMBER 31, 2008

Assets

Cash – Regular Account	\$	170,778
Cash – Escrow Account		3,006,777
Cash – Automation Fee Account		462,682
Cash – Change, Petty Cash, and Clerk Change Funds	_	390
Total Assets	<u>\$</u>	3,640,627

Liabilities

Undisbursed Funds:	
County of Chester – Fees	\$ 137,022
Commonwealth – Fees	453
Prothonotary Automation Fee	468,507
Children's Trust Fund Fees	950
Judicial Computer Project Fees	9,660
Master Fees	7,530
Custody Conciliation Fees	2,780
Act 119 Custody Fees	246
Regular Account Interest	731
Escrow Interest	159
Escrow Deposits	3,006,618
Due to County - Change, Petty Cash, and Clerk Change Funds	390
Due to Others	 5,581

\$ 3,640,627

The accompanying notes are an integral part of these financial statements.

Total Liabilities

OFFICE OF THE PROTHONOTARY

STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CASH BALANCE REGULAR ACCOUNT

FOR THE YEAR ENDED DECEMBER 31, 2008

Cash Balance, January 1, 2008		\$	118,114
Receipts:			
County of Chester – Fees	1,591,666		
Commonwealth – Fees	4,688		
Commonwealth – Holding	6,174		
Act 119 Custody Fees	2,828		
Children's Trust Fund Fees	11,280		
Judicial Computer Project Fees	107,890		
Master Fees	118,670		
Custody Conciliation Fees	32,660		
Receipt Deposits/Net Tax Liens	16,854		
Automation Fees	16,845		
Interest	166		
PFA – Sheriff's Dept	50		
Miscellaneous Receipts/Suspense	<u>7,713</u>		
Total Receipts	<u>\$ 1,917,484</u>		
Disbursements:			
County of Chester – Fees	\$ 1,704,426		
Commonwealth – Fees	121,785		
Act 119 Custody Fees	2,758		
Automation Fees	10,210		
PFA – Sheriff's Dept	25		
Miscellaneous Distributions/Suspense	<u>25,616</u>		
Total Disbursements	\$ 1,864,820		
Excess of receipts over disbursements		_	52,664
Cash Balance, December 31, 2008		<u>\$</u>	170,778

The accompanying notes are an integral part of these financial statements.

OFFICE OF THE PROTHONOTARY

STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CASH BALANCE ESCROW ACCOUNT

FOR THE YEAR ENDED DECEMBER 31, 2008

Cash Balance, January 1, 2008 \$ 742,399 Receipts: Escrow Deposits/Interest \$ 3,230,609 **Total Receipts** \$ 3,230,609 Disbursements: **Escrow Payouts** 964,355 **Escrow Interest** 1,876 **Total Disbursements** \$ 966,231 Excess of receipts over disbursements 2,264,378 Cash Balance, December 31, 2008 \$ 3,006,777

The accompanying notes are an integral part of these financial statements.

OFFICE OF THE PROTHONOTARY

STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CASH BALANCE AUTOMATION FEE ACCOUNT

FOR THE YEAR ENDED DECEMBER 31, 2008

Cash Balance, January 1, 2008		\$	420,731
Receipts:			
Automation Fee Deposits	\$ 67,900		
Automation Fund Interest	4,391		
Total Receipts	\$ 72,291		
Disbursements:			
Automation Fund Payouts	\$ 30,340		
Total Disbursements	\$ 30,340		
Excess of receipts over disbursements			41,951
Cash Balance, December 31, 2008		<u>\$</u>	462,682

The accompanying notes are an integral part of these financial statements.

OFFICE OF THE PROTHONOTARY

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2008

Note 1 - Summary of Significant Accounting Policies

Background and Reporting Entity

The *Prothonotary* acts as a conduit for the Commonwealth of Pennsylvania, the County of Chester, related political subdivisions, and the citizens it serves. Consequently, the *Prothonotary's* cash balance at any point in time represents undisbursed funds to one (or all) of these parties with the exception of the Prothonotary Automation Fund, as explained below. For financial statement purposes, these undisbursed funds are included as a liability of the *Prothonotary*.

The actual operating expenses of the *Prothonotary* are paid by the County of Chester. These costs include the salaries and wages of office employees, fringe benefits, postage, telephone, office supplies, computer/LAN use, and furniture and equipment. These costs are not included in the audited Statements of Cash Receipts, Disbursements, and Cash Balance.

Basis of Accounting

The books and records of the *Prothonotary* are maintained on the cash basis of accounting. Consequently, receipts are recognized when received rather than when assessed or otherwise due, and disbursements are recognized when paid rather than when the obligation is incurred. Accordingly, the accompanying statements do not present the assets, liabilities, receipts, disbursements, and cash balances in accordance with generally accepted accounting principles.

Prothonotary Automation Fee Fund

The *Prothonotary* established a new fund in May 2003, as permitted by the Commonwealth. This fund is under the sole custody of the *Prothonotary*. Pennsylvania House Bill No. 1715, Session of 1997, authorized the collection of a fee not to exceed \$5.00 for the initiation of any action or legal proceeding. Funds collected are to be deposited into a special prothonotary automation fee fund, and are to be used solely for the purpose of automation and continued automation update of the *Prothonotary*. The office maintains a separate checking account for these funds, and the funds are designated on the balance sheet in a separate liability account. Although the funds are for use at the sole discretion of the Prothonotary for purposes of automating the office, County procurement procedures must still be adhered to when making purchases with the funds in this special account.

OFFICE OF THE PROTHONOTARY

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2008

Note 1 - Summary of Significant Accounting Policies (continued)

Related Party Transaction

Under Pennsylvania Law, the *Prothonotary* functions as a collection agent and depository for the County of Chester, the Commonwealth of Pennsylvania's Department of Revenue, and the Administrative Office of Pennsylvania Courts. Additionally, the *Prothonotary* functions as an escrow agent for litigants pursuant to a court order or the rules of court. Once a case has been settled, if interest has been earned on deposited funds, the Court of Common Pleas instructs the *Prothonotary* via court order whether the County is to retain the interest or if the interest is to be paid out to a party of the case. If interest is to be paid out, a poundage fee of 3% on the first \$1,000, and 1% on the remaining balance is charged on the principal amount, and is payable to the County. The exception to this directive is with landlord/tenant cases; by law, the awarding party must always receive any interest earned on funds deposited with the *Prothonotary*, and poundage is never deducted from those funds.

Note 2 - Legal Matters

Our audit disclosed no new pending litigation. There is an ongoing litigation in the form of a civil suit involving the *Prothonotary* and its Prothonotary (Bryan Walters) for the year ended December 31, 2008. The suit is an action for declaratory relief as opposed to a complaint seeking monetary damages.



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April 21, 2009

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Report on Compliance and on Internal Controls over Financial Reporting

In accordance with Government Auditing Standards, the scope of our audit included an examination and evaluation of the adequacy and effectiveness of the *Prothonotary's* system of internal controls and the *Prothonotary's* quality of performance in carrying out its assigned responsibilities. The primary objectives of internal controls include the following:

- Safeguarding of assets.
- Reliability and integrity of information
- Compliance with policies, procedures, laws, and regulations
- Compliance with provisions of contracts and lease agreements.

In addition, generally accepted auditing standards (GAAS) require that auditors obtain an understanding of the internal control process and assess control risk in financial statement audits. For a financial statement audit, internal control is defined as a process which is designed to provide reasonable assurance that objectives regarding the reliability of financial reporting, the effectiveness and efficiency of operations, and the compliance with applicable laws and regulations are achieved. The internal control process consists of five components. They are the *control environment*, *risk assessment*, *information and communication*, *monitoring*, and *control activities*.

The *control environment* sets the tone of the organization and is the foundation for all other components of internal control. The collective effect of various important factors defines the *control environment*, which in turn establishes, enhances, or mitigates the effectiveness of policies and procedures. These important factors include the entity's organizational structure and methods of assigning authority and responsibility.

The *risk assessment* is the entity's identification and analysis of relevant risks to the achievement of its objectives, and forms a basis for determining how the risks should be managed.

Report on Compliance and on Internal Controls over Financial Reporting (continued)

Information and communication are the identification, capture, and exchange of information in a form and time frame that enables people to carry out their responsibilities.

Monitoring is a process that assesses the quality of internal control performance over time.

Control activities are the policies and procedures that help ensure management directives are carried out. These policies and procedures may be classified as:

- Authorization
- Segregation of duties
- Documentation
- Physical safeguards
- Independent checks and balances.

Our audit disclosed no significant deficiencies or material weaknesses that, in our opinion, pose a significant risk to the *Prothonotary* or the County of Chester.

Findings of a lesser significance involving the areas of compliance and the internal control structure, specifically:

- Recording/Recordkeeping with respect to the monthly payments to the County and Automation Fund, outstanding checks, the posting and payment of bank interest and fees, escrow payments, maintenance of the escrow check register, accounts receivable, system entries, cash disbursements, and accounting records
- Safeguarding of assets with respect to authorized check signers
- Compliance with policies and procedures with respect to stale checks, escrow payout procedures, and voided receipts

have been addressed under separate cover with the management of the *Prothonotary* for its action and/or response. Copies of the Management Letter will be made available upon request.

This report is intended for the information of the Chester County Commissioners and the Chester County Court of Common Pleas. This report is, however, a matter of public record, and its distribution is not limited.

Valentino F. DiGiorgio, III

Valet D. Ljogio #

Controller

OFFICE OF THE PROTHONOTARY

SUMMARY OF EXIT CONFERENCE

FOR THE YEAR ENDED DECEMBER 31, 2008

On April 14, 2009, Prothonotary Bryan Walters indicated through a written confirmation that an exit conference would be waived for this year. All findings were discussed at length at the Closing Conference. The Prothonotary has accepted the report and management letter as presented.